European Communication Policy of European Commission
from intra-, inter- and extra-institutional perspectives

PhD Candidate Rodica BALU
“ Babes-Bolyai “ University, Cluj-Napoca, Kogalniceanu Street no.1, 400084, Romania
E-mail: rodicabalu@yahoo.com

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ABSTRACT:
Taking into consideration the role that power plays within the context of social life, it becomes obvious that without this attribute called “power” there could be no ordinate human activity (Bordeiu, 2006). Seen as a political phenomenon, power seems to be the most important component of political institutions. In this regard, it is being used for keeping and consolidating a certain social order, for ensuring the functionality of all social institutions, for keeping the social cohesion in a society, for controlling the citizens’ behavior, as well as for unwanted behavior prevention (Mihailescu, 2000).

The most general and well-known form of power is social power and the literature of the field (Downing, 1998; Hastings, 2000; Balandier, 1998; Valsan, 1997) describes it as the means through which society adjusts itself and self-regulates its mechanism with the purpose of ensuring and sustaining its optimum functionality. Bordeiu (2006) sees it as the element that sets in motion all the social gearing towards historical progress, the propelling force which accomplishes social and sustainable development, the binding concept among all the social structures and phenomena, which it definitely organizes (forming its hierarchical systems), coordinates and orchestrates according to the target agenda. Like any other social phenomena, the social power phenomenon distinguishes itself through a series of specific traits and the question is whether these traits that personalize social power do need the use of language or not, and if they do, at what level? In what follows, I will briefly summarize the traits of social power as proposed by Bordeiu (2006) and the diverse manifestations of power forms in society, trying to determine (via logical assumptions) the relevance of language for each category:

→ Display as social relation – social power relies invariably on the existence of specific social relation (subordination: leader to obedient, also co-operation for achieving conjoint goals) between people or groups of people, typical of any community, no matter its size (family, tribe, nation). Among the members of any groups appear different relations based on interests (power, solidarity, collaboration, conflict, etc), relations that come into being according to a specific context and are submitted to the filter of language.
Display as organization and management of social life – power constitutes the most important element in organizing, ruling and adjustment setting of social life. It imposes the goals of human activity, the necessary means and strategies for achieving them and in this way power becomes the vital component that establishes and applies social order on the social level, an order that in its turn generates the phenomenon of power. So, social order depends on organization in order to validate power and vice versa, but neither of them can materialize themselves without the support of language.

Essentiality and Permanence - power is an essential and a permanent element for social relations and therefore ensures the normal functioning of society. But the normal functioning of a society could never be achieved without the patterns of communication and verbal interaction. Language itself becomes this way essential and permanent to society.

Global Display – power has, among other things, the quality of a global factor and becomes an integrator that orchestrates and incorporates all the other forms of ruling and organization of social activities. During the integration process, language plays a decisive role, as it ensures the uniformity of the system (language performing values).

Social Values Synthesis Display – The values promoted by power represent synthesis of the other values manifested on the social level, which reflect the interests of the social majority, taking into consideration those related to the historical, moral or cultural tradition. In this case, language has the capacity to store these values, ensures fluency in passing on specific values and provides the opportunity to form a majority which will share the same ideological language.

Roles Asymmetry within Power Relationships – The need for organizing and ruling different forms of activity (within complex human groups) determines social divisions, respectively asymmetries in the roles assumed by different categories of individuals (leaders and obeyers). The roles asymmetry provokes a relationship asymmetry which is established between leaders and obeyers (domination and subordination). These relationships go through a constant fluctuating process and are subject to spectacular changes, most of them using language as a vehicle to establish the new asymmetries created and to maintain the new operational roles.

The Use of Coercion Display – Once the asymmetry has been established (leaders/obeyers), power may use coercion (constraint) to ensure the correct enforcement of organizational rules and the right fulfillment of attributions. All democracies resort to physical coercion instruments (police, army, and constabulary) in order to maintain public order, citizens’ safety, political stability and so on. But even coercion has to rely on language, first because the rules have to be written in order to be followed (official language), then warnings are being issued in specific formulae (which only language can shape). Language also plays a decisive role in shaping the forms of power manifestations. The field of Political Sciences considers that there are as many forms of power manifestations as the stable social groups that exist in the world and, following this criterion (Nazare, 2002), they may be divided into:

a) Related to the domain of human activity:
   → political power – manifested between the members of society during the process of social organization and political leadership (uses the specialized political language which offers patterns that enable the appliance of rules, decisions, discussions, and so on)
   → legislative power – produces or cancels laws built for society, which establish the behavioral norms (uses the legislative language, a specialized law language which allows the character of the law to be preserved within language)
   → executive power – applies the laws and maintains order within the system (uses specialized type of language which ensures the continuity of action)
→judiciary power – imposes authority and deals with any kind of contentions that might appear due to the misunderstanding of the laws (uses a specialized law language that operates in courts)
→budgetary power – elaborates the political decisions regarding the income and the expenditures within the public monetary system (uses a specialized financial language which allows the setting of new profitable financial strategies)
→economic power – determined by the possibilities of action of a certain person, group or organization, in promoting their very own interests (uses a specialized type of language that incorporates structures from all the above-mentioned specialized languages)
→military power, civil power, cultural power, religious power, technical power and so on (they all use specialized types of language in order to incorporate their own ideologies and to offer social support)
b) Related to the specific of the human community:
→family power – institutionalized within the family, it covers the relationships between parents and children (informal language)
→societal power – covers the relationships created between the leaders and obedients (formal language)
→internal power and international power – decides what role the states play on the international stage according to the role that each state plays within its own borders (uses specialized international political language)
c) Related to means and targets:
→democratic power – an outcome of citizens’ consulting and consent (uses the democratic political language, prone to debate, public speeches, political confrontations and so on)
→dictatorial power – does not take into consideration the public opinion and sets itself as an autocratic force (wooden language)

The present study sets out to be a statistic, corpus-based, at times descriptive and mainly randomized approach to political language, sustained by occasional interpretative case studies, and content analysis. Its main task is to describe and identify the functioning of political language as a specialized type of language and to detect the strategies of communication employed by the very specificity of this kind of discourse. A comprehensive study of political discourse in general is hard to deliver especially due to the difficulties in delineating the borders of the disciplines involved, such as linguistics, political science, political sociology or sociolinguistics, and then such a study would definitely require more than the limits imposed by a single work.

As a specific register, political language has managed to develop and apply its very own set of linguistic features; adapting language is such a way that eventually would serve its interests completely, most of the time leaving no observable traces that might make us consider “it’s all about manipulation”. At the same time, it’s the only type of specialized language that borrows structures from all the other registers (e.g. the language that represents political power may use structures from all the other languages that represent legislative power, economic power, judiciary and so on) and that makes it quite distinct and tricky. On the other hand, since society needs it for a good organization and without the use of language our sustainable development as civilized Homo sapiens would reach no progress, one may pose the question: Where is the line between well intentioned political language and the devious one? Of course, answering such a question is probably almost impossible, since history itself demonstrates that good intentions and bad intentions cannot be traced in their early stages and only the outcome of an action may stand as a point of reference for the good impact or the bad impact of that action on society. Following
this experiential pattern, political language becomes just a tool: handed with good or sometimes bad intentions.

Besides the specific structures and strategies that show up in political discourse, my intent is to correlate them in such a way as to generate a model of analysis that will cover as many elements as possible and to establish a correlation pattern. The route that I have followed has led me to an integrated interdisciplinary approach and has offered interesting possible combinations of elements and theories from fields such as: rhetoric, linguistics, political sciences, sociology. The most interesting outcome has been to observe that the universal binding of so many elements from so many different fields proves to be the language and the power of the word. Furthermore, it is almost impossible to create categories of “good political language” or “bad political language” (to create divisions of this kind, which is possible at a linguistic level but, generally applied, would compromise the relevance of possible combinations ), since language seems to offer only the specialized political structures applied in such a type of discourse and could not cover the instances, contexts or the intentions of the sender (although there are instances when political language encodes the above-mentioned elements, the frequency of such instances could not reach such a high degree of generalization as to be set as a proven rule). In this regard, my scope is not to draw the line between “the well intentioned political language and the devious one”, but rather to work on a review of all the possible elements that could at some point be used in manipulative and persuasive ways, pointing out the possibility of shifting according to intention and context.

**DATA**

→ the corpus selected for examination comes from different sources (governmental sites, newspaper entries, political publications)
→ it is authentic political discourse (both English and Romanian, for contrastive values)
→ the translations of the Romanian speeches are posted in the Annexes
→ the corpus is built up from different types of political texts (to demonstrate the theoretical background principles and to serve as evidence for the research)

**INTRODUCTION** to the concept of social power phenomena, the “core concept” from which the entire present study emerged. It tries to offer a perspective on how language can be linked to the political concepts that underpin our societal system and in what ways language has been shaped for serving specific purposes simultaneously with the act of gaining its own well determined status among society’s socio-political patterns of organization. It also delivers a synoptic view of the thesis, its practical intentions, research variables and proposed orientation.

Political power appears due to a process of social innovation and is legitimated through one of acknowledgement, this way the innovation answers to the political "need of being", while the acknowledgement expresses "the right of being" of a legitimate political power (Bordeiu, 2006) In this respect, innovation and acknowledgement become two complementary processes that undoubtedly configure political power and implicitly the efficiency of a political system through language. As a specific register, political language has managed to develop and apply its very own set of linguistic features; adapting language is such a way that eventually would serve its interests completely, most of the time leaving no observable traces that might make us consider “it’s all about manipulation”. In the same time, it’s the only type of specialized language that borrows structures from all the other registers (e.g. the language that represents political power may use structures from all the other languages that represent legislative power, economical power, judiciary and so on) and that makes it quite distinct and tricky. There are no categories of “good political language” or “bad political language”, since language seemed to offer only the
specialized political structures applied in such a type of discourse and could not cover the instances, contexts or the intentions of the sender.

Political discourse offers a panoramic view upon the notion of “political discourse”, delineating the concepts of “discourse” and “political discourse” (as used in the current work), offering a theoretical background to linguistic and philosophical approaches to political discourse analysis, an essential overview of Romanian political discourse and a description of how critical discourse analysis tackles political discourse analysis. It also tries to make a distinction between communication and manipulation patterns from the perspective of the Theory of the Communication Processes and finally deals with transformation and representation in political discourse. It has been stated that the study of political discourse has been around for as long as politics itself. From Cicero (1971) to Aristotle (1991) it seemed that the major concern was mostly about how different methods of social and political competence managed to achieve specific objectives (Wilson: 2001). In general lines, this approach is still continued today. From the perspective of the position of the analyst (Marga: 2004), on the other hand, the approaches tackled the following angles:

A) The role that language plays in politics;
B) The relation between language and ideology;
C) The relation between language and power;

As regards a possible categorization of political text as a distinct type of text, Coseriu (1996) underlines that the collocation “political language” may have at least three different understandings:

A) Political lexicon: terminology referring to the designation of political notions and institutions (particular to each and every country);
B) Appliance method: the linguistic use determined by the political ideologies and attitudes; covering all the ways in which language is used, subjective ways orientated towards extra-linguistic facts, ways determined by the adopted attitudes of the speakers, through the use of words towards the designated objects;
C) The use of language in political “discursive chunks”/ “texts”, observing the specific linguistic traits of such a type of text. The last category proposed by Coseriu in his article, implies the study of political texts from three different perspectives:

C1) as any type of texts, within the philological area, texts being regarded as documents in this case;
C2) as typical examples of “efficient” discourses, orientated towards “the practical values of efficiency”; in this context, a political text is determined through its own finality and the functions corresponding to this finality (the final finality of such a text is its practical efficiency and the function that corresponds to such a type of finality is that of “appealing”, orientated towards the listener (receiver), whom it has to determine to act or to adopt a specific attitude;
C3) individually, within the area of speech stylistics and text linguistics as the hermeneutics of meaning.

TYPES OF POLITICAL DISCOURSE sets out to be an agenda of the types of political discourse, in the sense that it structures these types of discourse according to their linguistic functions and specialized political traits. The categories proposed are mainly defined from the linguistic point of view, but also take into consideration the principles postulated in the field of political sciences. In order to establish (or at least to try to) a typology of political discourse, some of the following characteristics have to be taken into consideration:
• Political discourse makes use of a complex ideological assembly of representations
• Political discourse subscribes to an intentionality process which has as the main vector the principle of Credibility and not that of the Truth
• Political discourse always delivers itself in a logico-syntactical surrounding (scene)
• The discursive masks make up a strategic program (a plan where the multiple linguistic combinations have to provoke effects according to the current political stake and the characteristics of the audience
• Political discourse rallies itself to history, context and questionability (to a common shared reality identifiable through the interlocutors’ body.

TECHNIQUES OF MANIPULATION IN POLITICAL DISCOURSE

squares up to the issues of “manipulation” in political discourse and goes beyond the general interpretation of cases of manipulation in political discourse, linking the role of the “word” to that of the concept of “manipulation” and analyzes the four famous categories of manipulation in political discourse: publicity, propaganda, disinformation and the pep talk. The final part of the chapter deals with the logical and rhetorical elements of discourse in political language, offering a case analysis to back up the theoretical hypotheses. Manipulation will not be viewed and discussed as a phenomenon that may occur in discourse (any type of discourse), but as an important procedure widely used nowadays in political discourse, as well as an important tool for gaining control and power within the political arena.

The concept of manipulation will be seen as “making people behave in certain way without their knowing why, and perhaps even against their best interests and wishes” (J. Mey: 1993), furthermore, how this linguistic power triggers certain effects in the minds of the audience based on different political ideologies. For the content of this paper I have chosen not to deal with manipulation on different levels (grammatical, morphological or syntactical), as this needs much more attention than I could provide within the limits of this paper, but to deal with manipulation on a larger scale (as a general concept) and its applicability to the political discourse. The issues will be treated from the linguistic point of view, given the fact that language plays a decisive role in the process of manipulation and that “words” become more than just an abstract representation of the facts. According to this, The Role of the “Word” tries to place “the word” into a context related to the topic discussed throughout the paper; The Concept of Manipulation focuses upon the specific elements that constitute the mechanism of manipulation and draws distinction between the concept of manipulation and that of persuasion; Techniques of Manipulation discusses the typology of the manipulation acts as proposed by Philippe Breton and analyzes phenomena as political publicity, political propaganda and the art of “disinformation”; Elements of Discourse in Political Language underlines the logical and the rhetorical elements that appear in any type of discourse with relevance to the political discourse and uses the Semiotic Model of Discourse Analysis (Constantin Sălăvăstru: 1996) to throw light upon the specific logical and rhetorical elements in political discourse; Practical Analysis proposes a personal analysis of an extract from a political text, using all the elements underlined in the previous subchapters. Finally, the chapter intends to draw attention to the fact that the concept of manipulation exists and it is widely used (though hidden or covered by modern techniques of persuasion) and that maybe the audience is not always aware of the fact that it becomes, somehow, the target of such manipulative attempts, even if we live in democratic societies and we use the media means to share the democratic values which are at the basis of our “freedom”.
THE ROLE OF SEMANTICS AND PRAGMATICS IN POLITICAL DISCOURSE acknowledges the importance of semantics and pragmatics in political discourse analysis (stating the main pragmatistical features that have to be taken into consideration whenever dealing with political discourse as text or talk) and is orientated towards the role of stylistic features in political discourse, presenting the paradigm of conceptual metaphors as postulated in Cognitive Linguistics. It also describes the mechanisms of metaphor, metonymy and analogy as they are used in political discourse and proposes practical analysis to demonstrate the integration of such categories of stylistic features into that of “building up an embellished political speech”. The “concept definition” assumed in the present chapter will be that of “language in action”. More exactly, the communicative motivations for the selection of linguistic forms, as “language is inseparable from other aspects of our life and the selection of linguistic form should be explained in terms of authentic human communicative needs (i.e. social, interactional, cognitive, affective needs). This position is compatible with and inspired by insights from a number of different sources, including anthropology, cognitive science, functional linguistics, psycholinguistics, philology and, sociology” (Weiyun He: 2003). Among the most important semantical structures in the production of political meanings, there are the mechanisms of stylistic features, especially that of metaphor. Stylistic features play an important role in any type of discourse (except scientific discourse). Ancient Rhetoric considered that “adorning” discourse meant guaranteeing the success of the speaker. Nevertheless, in order to determine the public to adhere to a certain idea, it takes more than just a simple, “barren” discourse, especially in political discourse, where being successful in action means being successful in discourse. It is a well known fact that style defines each type of discourse and that discourse itself functions as a whole in order to reach its goal, so one of the stages that make up this whole is that of searching the means to embellish discourse.

One of the recent concepts of great relevance to political discourse is that of the conceptual metaphor proposed by George Lakoff in his book Moral Politics (2002). It mainly deals with conceptual systems, what our unconscious systems of concepts are and how we think and talk using that system of concepts. Another concept that seems to be of relevance to political discourse is that of Radial Categories. Lakoff defines them in terms of the most common of human conceptual categories, being characterized by variation on a central model. The Conceptual Integration or Conceptual Blending Theory, nowadays called Blending Theory in Cognitive Linguistics, derives from two well known approaches within cognitive semantics, that of Conceptual Metaphor Theory and Mental Spaces Theory. It has been stated by some cognitive semanticists that Blending Theory is somehow closely related to the Mental Spaces Theory, maybe even an extension of the latter, due to the fact that they both share the same dependence upon mental spaces and mental spaces construction as part of their processes. However, “the crucial insight of Blending Theory is that meaning construction typically involves integration of structure that gives rise to more than sum of its parts. Blending theorists argue that this process of conceptual integration or blending is general and basic cognitive operation which is central to the way we think” (Vyvyan Evans, 2006).

METHODS OF ANALYSIS IN POLITICAL DISCOURSE explores two of the most important linguistic methods of analysis: qualitative and quantitative analysis, and proposes an integrated method of analysis: swot analysis.

The quantitative research is contrasted with qualitative research which is the examination, analysis and interpretation of observations for the purpose of discovering underlying meanings and patterns of relationships, including classifications of types of phenomena and entities
Swot analysis is a modern tool in monitoring the overall strategic position of political group and its environment and it offers a panoramic perspective upon all the elements involved, for example the position of the party, its members, types of discourses delivered and the final impact upon the environment (political group and public, as well).

GENERAL CONCLUSION
The current paper demonstrates that political discourse is a distinctive type of discourse, in the sense that it complies with linguistic rules and political rules in the same time, and serves the phenomena of social power, which is the propelling force of society.
The applied intergrated, interdisciplinary model of linguistics, political sciencies, sociolinguistics, rhetoric and occasionally journalistic perspectives, conducts to a more complex insight into the organization of political discourse types and strategies.
For derivation of this political discourse models, the research methods addressed were corpus based, essentially randomized and basically contrastive and statistical. Insights from informal political case studies and content analyses completed the approach.
For the methods of analysis proposed to be relevant and applicable to other similar texts, the corpora of political text were significant and broad enough, ranging from the Romanian examples of speeches to the English ones.
The political discourse variables considered (synchonic: media, product, target audience, types of political discourse, linguistic elements, and diachronic, as well as their combination) were researched within a relevant diversity of theoretical perspectives including political sciences theories, linguistical theories, journalistic theories, communication theories and sociolinguistic theories.

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